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Message Text

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70
ACTION ACDA-19

INFO OCT-01 EUR-25 EA-11 IO-13 ADP-00 AEC-11 AF-10 ARA-16

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NASA-04 NEA-10

NSAE-00 NSC-10 OIC-04 PA-03 PRS-01 RSC-01 SCI-06

SS-15 MBFR-03 USIA-15 SAJ-01 RSR-01 /203 W
---------- 095597
R 151935Z AUG 73
FM USMISSION GENEVA
TO SECSTATE WASHDC 1209
INFO AMEMBASSY LONDON
AMEMBASSY TOKYO
USMISSION USUN NY
USMISSION NATO

C O N F I D E N T I A L GENEVA 4383

DISTO

E.O. 11652: GDS
TAGS: PARM, JA
SUBJ: CCD-JAPANESE WORKING PAPER ON CW

REF: GENEVA 4288, GENEVA 4382

1. SUMMARY: AMB NISIBORI (JAPAN) REQUESTED MEETING
TODAY TO DISCUSS DRAFT JAPANESE WORKING PAPER CONTAINING
OUTLINE OF MAIN POINTS TO BE INCLUDED IN CW TREATY
DOCUMENTS (VERBATIM TEXT SEPTEL). HE ASKED US NOT TO REVEAL
FACT OF ADVANCE CONSULTATIONS TO OTHERS. WORKING PAPER OUTLINES
A TREATY FOR A COMPREHENSIVE BAN BUT WOULD INCLUDE
A SUPPLEMENTARY DOCUMENT ON SCOPE. SUPPLEMENTARY DOCUMENT
(OF EQUAL STATUS WITH TREATY) WOULD LIMIT OPERATIVE SCOPE
AND OBLIGATIONS TO DEVELOPMENT, PRODUCTION OR OTHERWISE
ACQUIRING OR RETAINING, CW AGENTS. SPECIFIC AGENTS TO BE
BANNED WOULD BE LISTED IN SUPPLEMENTARY DOCUMENT ON BASIS
OF CRITERIA OF TOXICITY, STRUCTURAL FORMULAE, ETC. IN
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INTRODUCING WORKING PAPER JAPANESE WOULD INDICATE THAT
PROHIBITIONS WOULD COVER SUPER-TOXICS WHILE LEAVING OPEN
POSSIBILITY OF ALSO COVERING WORLD WAR I TYPE AGENTS.
VERIFICATION MEASURES INCLUDE INQUIRY AND INVESTIGATION

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BY AN INTERNATIONAL VERIFICATION ORGANIZATION. BOTH
STATES AND INTERNATIONAL ORGAN COULD REQUEST EXPLANATIONS
IF VIOLATION OF TREATY SUSPECTED, AND CHALLENGE INSPECTION
SYSTEM IS PROVIDED. AMB MARTIN (US) TOLD JAPANESE THAT
IT WAS NOT, OF COURSE, UP TO US, BUT TO JAPANESE, TO
DETERMINE ADVISABILITY OF TABLING THE WORKING PAPER. HE
ALSO STRESSED THAT US STILL HAD THE ENTIRE SUBJECT UNDER
REVIEW, NO POLICY DECISIONS HAD BEEN MADE AT THIS TIME,
AND HE COULD NOT SAY IF US WOULD WISH TO MAKE ANY SUBSTANTIVE
COMMENTS AFTER TABLING OF PAPER. HE STATED THAT HE
PERSONALLY THOUGHT THE WORKING PAPER WOULD BE GENERALLY
REGARDED AS A SERIOUS CONTRIBUTION TO THE DISCUSSIONS
ON CW IN THE CCD AND HE THOUGHT US WOULD WISH TO COMMENT
IN THIS VEIN. DURING DISCUSSION, WE RAISED QUESTIONS
ABOUT A NUMBER OF PROBLEM AREAS IN DRAFT. JAPANESE
PLAN CONSULTATIONS WITH WESTERN ALLIES ON AUGUST 17 PRIOR TO
PROPOSED TABLING DATE OF AUGUST 21. END SUMMARY.

2. AT THEIR REQUEST, AMBASSADOR NISIBORI AND OTHER MEMBERS
JAPANESE CCD DEL CALLED ON US CCD REP MARTIN AND US
DELOFFS AUG 15 TO CONSULT ON DRAFT WORKING PAPER CON-
TAINING AN OUTLINE OF MAIN POINTS TO BE INCLUDED IN CW
TREATY DOCUMENTS. (SUMMARY OF PROPOSAL SET FORTH IN PARA
1 ABOVE AND FULL TEXT SENT SEPTEL.)

3. AMB NISIBORI NOTED THAT WORKING PAPER WAS SOMEWHAT DIFFERENT
FROM WHAT HE HAD ORIGINALLY ENVISIONED (AND WHAT HE HAD
EARLIER OUTLINED TO US DEL, GENEVA 4288). HE ATTRIBUTED
THIS TO CAUTION IN HIS MINISTRY AND UNFAMILIARITY WITH CCD
OF NEW OFFICIALS IN ITS DISARMAMENT DIVISION. HE SAID
JAPANESE DEL HAD NOT YET MADE FINAL DECISION ON TABLING
OF DOCUMENT. AMB MARTIN TOLD NISIBORI WE COULD NOT OF
COURSE PASS JUDGMENT ON WHETHER OR NOT DRAFT SHOULD BE
TABLED. THIS WAS A MATTER FOR JAPANESE THEMSELVES TO
DECIDE. HE EMPHASIZED THAT US GOVERNMENT HAD NOT TAKEN
ANY DECISIONS ON POSSIBLE CW PROHIBITIONS. HE BELIEVED,
HOWEVER, THAT THE DRAFT WOULD BE VIEWED BY MANY IN THE
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COMMITTEE AS A SERIOUS CONTRIBUTION TO OUR WORK AND THAT
WE WOULD WISH TO MAKE COMMENTS ALONG THIS LINE; HE COULD
NOT PREDICT WHETHER OR NOT WE WOULD ALSO WISH TO MAKE
SUBSTANTIVE COMMENTS.

4. DURING COURSE OF ENSUING DISCUSSION, WE RAISED QUESTIONS
ABOUT A NUMBER OF OBVIOUS PROBLEM AREAS:

(A) WORKING PAPER, WE NOTED, CALLED FOR PROHIBITION ON
DEVELOPMENT, AS WELL AS PRODUCTION, WHICH (AS WE HAD
INDICATED IN EARLIER CONVERSATIONS) WAS OBVIOUS DIFFICULTY
FOR US.

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(B) RE VERIFICATION, WE ALLUDED TO FACT THAT IT WAS DIFFICULT TO ASSESS EFFECTIVENESS OF VERIFICATION SCHEMES. AFTER WE NOTED THAT IT DID NOT SEEM VERY CLEAR FROM DRAFT WHAT INSPECTION RIGHTS AND OBLIGATIONS WOULD BE, NISIBORI SAID THAT JAPANESE WISHED PROVISIONS FOR INSPECTION TO BE AS STRONG AS POSSIBLE, BUT DID NOT INTEND TO INCLUDE REQUIREMENT OF MANDATORY ON-SITE INSPECTIONS.

(C) WE ALSO RAISED QUESTION ABOUT STRUCTURE OF DOCUMENTS IN WHICH "TREATY" WOULD APPEAR TO CREATE COMPREHENSIVE OBLIGATIONS BUT "SUPPLEMENTARY DOCUMENT" WOULD LIMIT SCOPE OF OBLIGATIONS. WE NOTED THAT THIS WAS SOMEWHAT SURPRISING AND UNPRECEDENTED APPROACH THAT COULD POSE REAL PROBLEMS. NISIBORI SAID THAT JAPANESE REGARDED THIS STRUCTURE AS BEING NOTHING MORE THAN FANCY EQUIVALENT OF PLEDGE TO CONTINUE NEGOTIATIONS TOWARD COMPREHENSIVE OBLIGATIONS. THERE WAS NO EXPECTATION ON JAPANESE PART THAT COMPREHENSIVE OBLIGATIONS WOULD ACTUALLY BE ACHIEVED WITHIN FORESEEABLE FUTURE.

(D) ON SCOPE, WE RAISED QUESTION REGARDING ABSENCE OF CLEAR INDICATION IN DOCUMENT AS TO CHEMICAL AGENTS ACTUALLY TO BE PROHIBITED IN THE PARTIAL BAN. NISIBORI EXPLAINED THAT IN HIS TABLING STATEMENT HE WOULD MAKE CLEAR THAT IMMEDIATE OBLIGATIONS WOULD COVER SUPER TOXIC AGENTS, BUT HE WOULD ALSO LEAVE OPEN POSSIBILITY OF TREATY COVERING WORLD WAR I TYPE AGENTS, WHICH WOULD BE MATTER FOR FURTHER DISCUSSION IN COMMITTEE. YATABE CONFIDENTIAL

(JAPANESE DEPUTY) SAID THAT JAPANESE DID NOT INTEND TO COVER RIOT CONTROL AGENTS AND HERBICIDES IN THEIR PROPOSAL. HE WONDERED HOW JAPANESE SHOULD HANDLE THIS ISSUE. WE POINTED OUT THAT IF JAPANESE DEL DID MAKE RATHER CLEAR IN ITS SPEECH WHAT TYPES OF AGENTS, IN ADDITION TO SUPER TOXICS, MIGHT BE CONSIDERED IN SCOPE, THIS WOULD PRESUMABLY CARRY IMPLICATION THAT JAPANESE WERE NOT PROPOSING ALSO TO CONSIDER ADDITION OF SUCH CHEMICALS AS TEAR GAS AND HERBICIDES.

5. NISIBORI AND OTHER JAPANESE DEL OFFICIALS ASKED US ON SEVERAL OCCASIONS IN CONVERSATION WHETHER WE WOULD SUGGEST SPECIFIC CHANGES TO IMPROVE THEIR TEXT. MARTIN MADE CLEAR THAT TEXT WAS JAPANESE PAPER AND WE DID NOT FEEL WE SHOULD MAKE SPECIFIC SUGGESTIONS. NISIBORI SAID JAPANESE DEL WOULD PROBABLY DECIDE OVER-NIGHT ON ITS PLANS FOR PROCEEDING AND, ASSUMING THAT IT WOULD WISH TO PROCEED TO TABLE DOCUMENT, IT WOULD PROPOSE MEETING OF WESTERN ALLIES FOR FRIDAY, AUGUST 17, AT WHICH DRAFT WORKING PAPER WOULD BE CIRCULATED. NISIBORI SAID HE WOULD APPRECIATE IT IF WE WOULD TREAT PAPER, WHEN RECEIVED BY OTHER ALLIES, AS IF WE WERE RECEIVING IT FOR FIRST TIME. MARTIN SAID

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HE WOULD RESPECT JAPANESE WISHES IN THIS REGARD. (ADDRESSEES
PLEASE NOTE NEED FOR APPROPRIATE CAUTION IN NOT REVEALING
OUR ADVANCE CONSULTATIONS.) JAPANESE DEL WOULD TABLE
PAPER AT CCD ON TUESDAY, AUGUST 21.

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<< END OF DOCUMENT >>

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Message Attributes

Automatic Decaptioning: X
Capture Date: 10 MAY 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 15 AUG 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973GENEVA04383
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730869/abqceewy.tel
Line Count: 171
Locator: TEXT ON-LINE
Office: ACTION ACDA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: GENEVA 4288, GENEVA 4382
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags:
Review Date: 13 JUL 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <13-Jul-2001 by worrelsw>; APPROVED <21-Sep-2001 by boyleja>
Review Markings:

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US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CCD-JAPANESE WORKING PAPER ON CW
TAGS: PARM, JA
To: STATE INFO LONDON
TOKYO
USUN NY
NATO
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

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